Sponsored by: Councilmembers Ryan Mello, Robyn Denson and Jani Hitchen

Requested by: Pierce County Council

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ORDINANCE NO. 2023-64s

An Ordinance of the Pierce County Council Amending Section 4A.30.030 of the Pierce County Code (PCC), "School Impact Fee Schedule" to Adjust School Impact Fees for 2024 Based **Upon Changes to the Consumer Price Index; Creating a Working Group to Review the School Impact Fee** Methodology Set Forth in Title 4A PCC; Appointing Members to the Working Group; Requesting that the Working Group Report Back to the Council with its Findings and Recommendations by a Date Certain; and Setting an Effective Date for the School Impact Fee Schedule.

Whereas, pursuant to Chapters 82.02 and 36.70A of the Revised Code of Washington (RCW), local governments planning under the Growth Management Act (GMA) are authorized to impose one-time charges on new development projects to help fund new or expanded public capital facilities, including school facilities; and

Whereas, impact fees, including school impact fees, may not exceed a proportionate share of the cost of the improvements in the system of public capital facilities which are listed or referenced within a capital facilities plan and that are reasonably related to and will benefit the new development, meaning jurisdictions must have additional funding sources and may not rely solely on impact fees to fund system improvements. However, this provision does not require jurisdictions to subsidize the costs of capital improvements reasonably associated with new development; and

Whereas, RCW 82.02.060 authorizes local jurisdictions to provide an exemption from impact fees for low-income housing; and

Whereas, in 1996, the Pierce County Council (Council) approved Ordinance No. 96-105s2, which provided a framework for school districts to request Pierce County collect school impact fees on their behalf in a monetary amount determined separately by each district based on a standard formula codified under Section 4A.30.020 of the Pierce County Code (PCC); and

Whereas, in 2001, the Council approved Ordinance No. 2001-93s, which established that the current school impact fee formulas for single- and multi-family residential developments in unincorporated Pierce County be first, calculating separate fees by each school district, then capping the fees by the single- or multi-family maximum fee obligations calculated by Pierce County in accordance with the formulas listed in PCC 4A.30.020; and

 Whereas, in 2016, the Council approved Ordinance No. 2016-19, which in part created a working group of Councilmembers, the County Executive, and school district and industry representatives, to review Pierce County's school impact fee policies and methodology; and

Whereas, in 2017, Pierce County contracted with Community Attributes, Inc., to produce the Pierce County School Impact Fee Program Review, which reviewed Pierce County's school impact fees and methodologies and was delivered to the Council on March 15, 2018; and

Whereas, in 2018, the Council approved Ordinance No. 2018-13, which among other impact fee changes, indexed the inflation factor for the "Maximum Fee Obligation" (MFO) to the Engineer News Report Construction Cost Index (CCI) 20-City Average; and

Whereas, local conditions related to residential development patterns, allowable land uses and zoning in the unincorporated communities of Pierce County, Pierce County's strategic goals, and the regional economy, specifically related to residential development and affordable housing, have significantly changed; and

Whereas, school impact fee policies and associated methodology have not been reviewed since 2017; and

Whereas, school impact fees in Pierce County are calculated according to the formulas in PCC 4A.30,020. The fee is then "capped" by a MFO which changes annually based upon changes in the Construction Cost Index (20-City Average) published by Engineering News Record; and

Whereas, the annual adjustment must be adopted by Ordinance following the adoption of the Capital Facilities Plan and any review of impact fees; and

Whereas, it has been the practice of the Council to only adjust impact fees in increments of five dollars, rounding up to the nearest five-dollar increment; and

Whereas, school impact fees are collected for residential development in the unincorporated County for school districts that meet the requirements in Title 4A PCC; and

Whereas, pursuant to PCC 4A.30.020, the Construction Cost Index for February 2017 is the base value from which changes are calculated; and

Whereas, the Construct Cost Index for February 2017 was calculated to be 10,559; for September 2023 it is 13,486, which is an increase of 27.71 percent from the base year; and

Whereas, the MFO for school districts effective February 1, 2023, and adopted in Ordinance No. 2022-70 is \$4,440 for single-family dwelling units, and \$2,355 for each multi-family dwelling unit; and

Whereas, after adjusting for changes to the Construction Cost Index through September 2023 and rounding up to the nearest five-dollar increment, the adjusted school MFOs are \$4,545 for single-family dwelling units and \$2,410 for multi-family dwelling units, an increase of \$105 and \$55 respectively from the 2023 rates; and

Whereas, pursuant to PCC 4A.10.130 and 4A.30.010 C, the County has reviewed the relevant School Districts' Capital Facilities Plans, County Comprehensive Plan Amendments, and Title 4A PCC; and

Whereas, the Council has determined it is the best interest of the health, safety, and welfare of the citizens and residents of Pierce County to adjust the school impact fee schedule and to convene a working group to review Pierce County's school impact fee policies and methodology; **Now Therefore**,

BE IT ORDAINED by the Council of Pierce County:

<u>Section 1</u>. Section 4A.30.030 of the Pierce County Code, "School Impact Fee Schedule," is hereby amended as shown in Exhibit A, which is attached hereto and incorporated herein by reference.

<u>Section 2</u>. A Working Group is hereby created to review Pierce County's school impact fee policies and methodology and is requested to provide findings and recommendations on the following:

- The Maximum Fee Obligation (MFO) policy, comparison of this policy to other regional counties and to cities in Pierce County which collect school impact fees, and modifications, if any, that should be made to the MFO policy.
- The school impact fee methodology set forth in Chapter 4A.30 PCC, consistency in the application of the methodology across school districts, comparison of the methodology to the methodology used by other regional counties and by cities in Pierce County which collect school impact fees, and modifications, if any, that should be made to the methodology.
- Other school impact fee policy, methodology, or regulatory issues as appropriate.

Section 3. The Working Group shall consist of the following ten members:

- Two members of the Pierce County Council, appointed by the Council Chair;
- One representative from the Peninsula School District;
- One representative from the Bethel School District;
- One representative from the Puyallup School District;



ATTEST:

- One representative from the Sumner-Bonney Lake School District;
- The County Executive or designee;
- Two representatives from the Master Builders Association of Pierce County; and
- One representative from the Tacoma-Pierce County Association of Realtors.

<u>Section 4</u>. The Working Group shall report back to the Council on or before May 31, 2024, with its findings and recommendations.

<u>Section 5</u>. The Office of the Pierce County Council shall solicit contract services to provide the Council and the working group with an update to the 2018 Pierce County School Impact Fee Report.

<u>Section 6</u>. The effective date of the adjusted "School Impact Fee Schedule" set forth in Exhibit A shall be February 1, 2024.

PASSED this 14th day of November, 2023.

Denise D. Johnson
Clerk to the Council

Bruce F. Dammeier
Pierce County Executive
Approved Vetoed _____, this.

2023.

PIERCE COUNTY COUNCIL

Pierce County, Washington

day of

Date of Publication of

Notice of Public Hearing: October 25, 2023

Effective Date of Ordinance: Delember 8, 2023

Only those portions of Section 4A.30.030 that are proposed to be amended are shown. Remainder of text, tables, maps and/or figures is unchanged.

4A.30.030 School Impact Fee Schedule.

| | PER SINGLE-FAMILY DWELLING UNIT | | PER MULTI-FAMILY DWELLING UNIT | |
|--------------------|------------------------------------|---|------------------------------------|---|
| SCHOOL DISTRICT | School District Fee Calculation | Impact Fee (Maximum Fee Obligation is \$4,545 \$4,400) | School District Fee Calculation | Impact Fee (Maximum Fee Obligation is \$2,410 \$2,355) |
| Bethel | \$9,966 \$19,608 | \$4,545 \$4,440 | (\$4,502) (\$2,295) | \$0 |
| Carbonado | \$8,548 | \$4,545 | \$2,425 | \$2,410 |
| | \$8,720 | \$4,440 | \$2,368 | \$2,355 |
| Dieringer | \$8,054 | \$4,545 | \$3,400 | \$2,410 |
| | \$6,167 | \$4,440 | \$2,060 | \$2,060 |
| Eatonville | \$18,019 | \$4,545 | \$7,335 | \$2,410 |
| | \$17,652 | \$4,440 | \$3,596 | \$2,355 |
| Fife | \$5,037 | \$4,545 | \$2,231 | \$2,231 |
| | \$4,039 | \$4,039 | \$773 | \$773 |
| Franklin Pierce | \$17,237 | \$4,545 | \$3,643 | \$2,410 |
| | \$13,818 | \$4,440 | \$1,312 | \$1,312 |
| Orting | \$24,483 | \$4,545 | \$10,093 | \$2,410 |
| | \$23,013 | \$4,440 | \$11,421 | \$2,355 |
| Peninsula | \$7,234 | \$4,545 | \$3,966 | \$2,410 |
| | \$7,870 | \$4,440 | \$4,261 | \$2,355 |
| Puyallup | \$31,966 | \$4,545 | \$15,250 | \$2,410 |
| | \$30,262 | \$4,440 | \$13,052 | \$2,355 |
| Steilacoom | \$7,811 \$8,104 | \$4,545 \$4,440 | \$0 | \$0 |
| Sumner-Bonney Lake | \$11,787 | \$4,545 | \$6,088 | \$2,410 |
| | \$32,126 | \$4,440 | \$3,862 | \$2,355 |
| White River | \$11,391 | \$4,545 \$4,440 | \$4,001 | \$2,410 \$2,355 |
| Yelm | \$5,755 | \$4,545 | \$4,491 | \$2,410 |
| | \$6,417 | \$4,440 | \$14,490 | \$2,355 |